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Publication of the Eleventh Census

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IN THE SENATE OF THE UNITED STATES.

FEBRUARY 11, 1893.—Ordered to be printed.

Mr. MANDERSON, from the Committee on Printing, submitted the following

REPORT:

[To accompany H. R. 8582, to provide for the publication of the Eleventh Census, as follows:

That the Reports of the Eleventh Census of the United States be printed and bound at the Government Printing Office, to consist of the following: A digest of the leading statistics, not to exceed two hundred octavo pages; a compendium; a report on population; a report on manufactures; a report on agriculture; a report on wealth, debt, and taxation; a report on farms, homes, and mortgages; a report on mineral resources; a report on transportation; a report on insurance; a report on vital statistics; a report on statistics of special classes; a report on fish and fisheries; a report on educational and church statistics; a report on pauperism and crime; a report on social statistics; a report on Alaska, a report on Indians, and a statistical atlas, together with such special reports and monographs as may be found necessary.

That any or all of the above-named reports may, for convenience of publication, be divided into parts, and each part published separately, in the discretion of the Superintendent of Census, with the approval of the Secretary of the Interior: *Provided*, That the edition of such separate parts shall not exceed in number the whole number hereby authorized for the publication of each thereof as a whole.

That in addition to the usual number there shall be printed and bound fifty thousand copies each of the Digest and the Compendium, fifteen thousand for the use of the Senate, thirty thousand for the use of the House of Representatives, two thousand five hundred for the use of the Department of the Interior, and two thousand five hundred for the use of the Census Office; thirty thousand copies each of the report on population and the report on agriculture, nine thousand for the use of the Senate, eighteen thousand for the House of Representatives, two thousand for the use of the Department of the Interior, and one thousand for the use of the Census Office; ten thousand copies each of all other reports above mentioned and of the Statistical Atlas, excepting special reports and monographs, three thousand for the use of the Senate, six thousand for the use of the House of Representatives, six hundred and sixty-six for the use of the Department of the Interior, and three hundred and thirty-four for the use of the Census Office; and three thousand each of special reports and monographs, six hundred for the use of the Senate, one thousand two hundred for the use of the House of Representatives, six hundred for the Department of the Interior, and six hundred for the use of the Census Office.

And the additional copies herein authorized to be printed shall be distributed by the Secretary of the Interior in the same manner and under the same regulations and restrictions as provided in the act entitled "An act to provide for the publication of the Tenth Census," approved August seventh, eighteen hundred and eighty-two: *Provided*, That so much of the act of March third, eighteen hundred and ninety-one, as enumerates the volumes of the Eleventh Census and the number of copies of the same to be printed is hereby repealed.]

The Committee on Printing, to whom was referred the above bill, having fully considered the same, make the following report:

When completed, the reports of the Eleventh Census will make not

less than 25 quarto volumes of 1,000 pages each. The classification is as follows:

1. Population.
2. Manufactures.
3. Agriculture.
4. Wealth, debt, and taxation.
5. Farms, homes, and mortgages.
6. Mineral resources.
7. Transportation.
8. Insurance.
9. Vital statistics.
10. Statistics of special classes.
11. Fish and fisheries.
12. Education and church statistics.
13. Pauperism and crime.
14. Social statistics.
15. Alaska.
16. Indians.
17. Statistical atlas.
18. Digest of statistics, not to exceed 200 pages.
19. Compendium.

In addition to the above, such special reports and monographs as may be found necessary.

The number of copies of the several volumes of the Eleventh Census provided for in the bill is, with the exception of the Compendium and Digest, the same as was printed of the Tenth Census. Of the Compendium of the Tenth Census 125,000 copies were printed, while the bill submitted provides for only 50,000 copies of the Compendium and the same number of the Digest. Referring to this reduction, the Secretary of the Interior says:

Notwithstanding there has been a large increase in the population of the country during the last decade, it is believed that the number of copies of the several volumes provided for in the bill will suffice to meet all proper demands by the public at large. If, however, it should be found that with reference to any separate volume there is a legitimate demand for additional copies, they can be at any time ordered by Congress to be printed from stereotype plates.

BINDING.

Referring to the matter of binding the Census Reports the Secretary of the Interior says:

It is, I think, for every reason desirable that the Compendium and the final volumes be substantially bound in cloth, and that the bound volumes should not contain more than from 800 to 1,000 pages each, as volumes containing more than this are unwieldy and inconvenient. The Digest, which is not to exceed 200 octavo pages, might properly be put in stiff paper binding, while the special reports and monographs should be put in paper covers, as were the monographs of the Tenth Census.

The committee fully agrees with the view of the Secretary touching the binding of the reports and bulletins and monographs as above expressed.

DISTRIBUTION.

The Secretary of the Interior recommends that the same method of distribution pursued in connection with the Tenth Census be adopted and followed in the distribution of the Eleventh Census. That part of public act No. 221, approved August 7, 1882, regulating the distribution of the Tenth Census, is as follows:

And in order to avoid duplication in the distribution of these documents, and to secure complete sets to libraries and other public institutions, the additional copies herein ordered be delivered to the document-rooms of the Department of the Interior;

and the Secretary of the Interior shall distribute those ordered for the use of Congress as follows: In sets to each of such fifteen libraries and other public institutions or individuals as shall be named to him for this purpose by each Senator, and to each of such ten libraries and other public institutions or individuals as shall be named to him for this purpose by each Representative and Delegate, and in volumes to Senators and Representatives, or such other parties as shall be designated by Senators, Representatives, and Delegates, until the quota of each shall be exhausted: *Provided*, That one copy of each volume shall, on its reception from the Public Printing Office, be transmitted to each Senator, Representative, and Delegate in Congress: *And provided further*, That duplicate copies shall not be sent to any library or individual on the request of any Senator or Member of the House of Representatives until both Senator and Member shall be notified that they have named the same library or individual: *And provided further*, That the party receiving the work upon the order of a member of Congress shall be informed by the Secretary of the Interior upon whose request it is supplied. And the Secretary of the Interior shall report to Congress the names and locations of the libraries and other public institutions designated to receive these reports under the provisions of this bill.

The Secretary observes that the plan, as above, gave very general satisfaction. The records show that the duplication of more than 50,000 volumes of the Tenth Census was prevented by the system of registration under which they were distributed.

COST OF THE PRINTING AND BINDING.

The estimate of the cost of printing and binding the final reports of the Eleventh Census, including the engraving, is given in the following table in detail:

Cost of the "usual number."

[illegible]

Cost of each additional 1,000 copies.

Title of report.	No. of vols. and size.		No. of pages.	Estimated cost of each additional 1,000 copies.					
	No.	Size.		Press-work.	Fold-ing.	Paper.	Bind-ing.	En-grav-ing.	Total.
Wealth, debt, and taxation	2	4to..	1,400	\$300	\$600	\$900	\$500	\$500	\$2,800
Farms, homes, and mortgages	2	4to..	2,000	400	800	1,300	500	500	3,500
Alaska	1	4to..	300	75	150	200	250	250	895
Vital statistics	2	4to..	2,400	500	1,000	1,500	500	500	4,000
Social statistics and special classes	1	4to..	1,200	250	500	800	250	250	2,050
Education and churches	1	4to..	1,000	200	250	500	250	250	1,450
Indians	1	4to..	800	150	500	500	250	500	1,900
Pauperism and crime	1	4to..	1,000	200	250	500	250	250	1,450
Population	2	4to..	2,000	400	800	1,200	500	600	3,500
Transportation	2	4to..	1,600	400	600	1,000	500	500	3,000
Agriculture	2	4to..	1,800	400	800	1,200	500	600	3,500
Mineral resources	1	4to..	900	200	400	650	250	500	2,000
Fish and fisheries	1	4to..	900	200	400	650	250	500	2,000
Manufactures	3	4to..	3,000	500	1,000	1,500	800	1,000	4,800
Insurance	1	4to..	1,000	200	250	500	250	250	1,450
Compendium	2	R. 8vo.	1,200	200	300	800	500	1,800
Digest	1	8vo..	200	20	40	70	150	280
Statistical atlas, at \$20 each									20,000
Total									\$59,575

The following table shows the cost of printing and binding the "usual number" and "extra copies" provided for in the bill, and the total cost:

Cost of the "usual numbers" and "extra copies" provided for in the bill.

Title of report.	1,734 copies.	Extra copies.		Total.
		No.	Cost.	
Compendium	\$18,100	50,000	\$90,000	\$108,100
Digest	780	50,000	14,000	14,780
Population	35,000	30,000	105,000	140,000
Agriculture	31,700	30,000	105,000	136,700
Wealth, debt, and taxation	25,600	10,000	28,000	53,600
Farms, homes, and mortgages	34,100	10,000	35,000	69,100
Alaska	5,900	10,000	8,950	14,850
Vital statistics	41,000	10,000	40,000	81,000
Social statistics and special classes	20,050	10,000	20,500	40,550
Education and churches	16,450	10,000	14,500	30,550
Indians	15,300	10,000	19,000	34,300
Pauperism and crime	16,050	10,000	14,500	30,550
Transportation	27,300	10,000	30,000	57,300
Mineral resources	16,300	10,000	20,000	36,300
Fish and fisheries	16,300	10,000	20,000	36,300
Manufactures	51,700	10,000	48,000	99,700
Insurance	16,050	10,000	14,500	30,550
Statistical atlas	34,680	10,000	200,000	234,680
Grand total				1,248,910

In these tables is given the number of pages, whether quarto or octavo, the number of volumes, the cost of composition, cost of press-work, cost of binding and engraving; thus showing the exact cost of the "usual number," as well as the cost of additional copies.

In a letter to the chairman of the committee the Superintendent of Census calls particular attention to the fact that a large sum of money may be saved by printing the reports in the shape of monographs. For example, he says:

The report on the mining resources of the United States, now almost ready for issue by the Public Printer, contains no less than thirty-seven separate reports on subjects such as coal, iron ore, petroleum, natural gas, etc. It is safe to say [he co n

tinues] that in seven cases out of ten, applications to this office for single reports of this kind, as in a large number of instances only scientific men are interested in certain branches of inquiries, the publication of bulletins in this form has saved the Government many thousands of dollars, to say nothing of the aid it has been in placing these reports at an early day before the public, simply because this system has enabled persons to get what they wanted. In many cases, under the old system of publishing large quarto volumes, the entire volume had to be sent to those who only wanted one report of 25 or 30 pages.

The Superintendent of Census is fully supported in his opinion by the Secretary of the Interior, and the committee agree that the plan suggested of printing monographs will not only greatly facilitate getting out the reports, but be an immense saving to the Government in the end.

The estimates submitted cover, in addition to the number of reports printed of the Tenth Census, a report on farms, homes, and mortgages, a report on insurance, a report on fish and fisheries, a report on education and church statistics, a report on Indians, and a statistical atlas, the cost of printing and binding which will amount to \$794,100. Deducting this amount from the total estimated cost, \$1,248,910, leaves \$793,310, which is about the cost of printing the reports of the Tenth Census.

The bill is reported back with the recommendation that it do pass.

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